SECOND REGULAR SESSION SENATE COMMITTEE SUBSTITUTE FOR

SENATE BILL NO. 798

93RD GENERAL ASSEMBLY

Reported from the Committee on Financial and Governmental Organizations and Elections, March 9, 2006, with recommendation that the Senate Committee Substitute do pass.

TERRY L. SPIELER, Secretary.

4157S.03C

AN ACT

To repeal sections 327.011, 327.111, 327.181, 327.201, 327.291, 327.441, 327.633, and 621.045, RSMo, and to enact in lieu thereof seven new sections relating to architects, professional engineers, and land surveyors, with penalty provisions.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 327.011, 327.111, 327.181, 327.201, 327.291, 327.441,

- 2 327.633, and 621.045, RSMo, are repealed and seven new sections enacted in lieu
- 3 thereof, to be known as sections 327.011, 327.076, 327.077, 327.078, 327.181,
- 4 327.441, and 621.045 to read as follows:
- 327.011. As used in this chapter, the following words and terms shall have the meanings indicated:
- 3 (1) "Accredited degree program from a school of architecture", a degree
- 4 from any school or other institution which teaches architecture and whose
- 5 curricula for the degree in question have been, at the time in question, certified
- 6 as accredited by the National Architectural Accrediting Board;
- 7 (2) "Accredited school of landscape architecture", any school or other
- 8 institution which teaches landscape architecture and whose curricula on the
- 9 subjects in question are or have been at the times in question certified as
- 10 accredited by the Landscape Architecture Accreditation Board of the American
- 11 Society of Landscape Architects;
- 12 (3) "Accredited school of engineering", any school or other institution
- 13 which teaches engineering and whose curricula on the subjects in question are or
- 14 have been, at the time in question certified as accredited by the engineering
- 15 accreditation commission of the accreditation board for engineering and

- 16 technology or its successor organization;
- 17 (4) "Architect", any person authorized pursuant to the provisions of this
- 18 chapter to practice architecture in Missouri, as the practice of architecture is
- 19 defined in section 327.091;
- 20 (5) "Board", the Missouri board for architects, professional engineers,
- 21 professional land surveyors and landscape architects;
- 22 (6) "Corporation", any general business corporation, professional
- 23 corporation or limited liability company;
- 24 (7) ["Department", the department of economic development;
- 25 (8) "Division", the division of professional registration in the department
- 26 of economic development;
- 27 (9)] "Landscape architect", any person licensed pursuant to the provisions
- 28 of sections 327.600 to 327.635 who is qualified to practice landscape architecture
- 29 by reason of special knowledge and the use of biological, physical, mathematical
- 30 and social sciences and the principles and methods of analysis and design of the
- 31 land, has demonstrated knowledge and ability in such areas, and has been duly
- 32 licensed as a landscape architect by the board on the basis of professional
- 33 education, examination and experience in landscape architecture;
- [(10) "Partnership", any partnership or limited liability partnership;]
- 35 (8) "Licensee", a person licensed to practice any profession
- 36 regulated under this chapter or a corporation authorized to practice any
- 37 such profession;
- 38 [(11)] (9) "Person", any person, corporation, firm, partnership, association
- 39 or other entity;
- 40 [(12)] (10) "Professional engineer", any person authorized pursuant to the
- 41 provisions of this chapter to practice as a professional engineer in Missouri, as
- 42 the practice of engineering is defined in section 327.181;
- 43 [(13)] (11) "Professional land surveyor", any person authorized pursuant
- 44 to the provisions of this chapter to practice as a professional land surveyor in
- 45 Missouri as the practice of land surveying is defined in section 327.272.
 - 327.076. 1. Any person who practices architecture, engineering,
- 2 land surveying, or landscape architecture, as defined in sections 327.011
- 3 to 327.635, or who holds himself or herself out as able to practice such
- for profession and who is not the holder of a currently valid license or
- 5 certificate of authority in Missouri, and who is not exempt from holding
- 6 such a license or certificate, is guilty of a class A misdemeanor.
- 7 2. The board may cause a complaint to be filed with the

32

33

34

35

36 37

38

8 administrative hearing commission, as provided in chapter 621, RSMo,

- 9 against any unlicensed person for any one or any combination of the 10 following causes:
- 11 (1) Engages in or offers to render or engage in the practice of 12 architecture, professional engineering, land surveying, or landscape 13 architecture;
- (2) Uses or employs titles defined and protected by this chapter, or implies authorization to provide or offer professional services, or otherwise uses or advertises any title, word, figure, sign, card, advertisement, or other symbol or description tending to convey the impression that the person is licensed or holds a certificate of authority to practice architecture, professional engineering, land surveying, or landscape architecture;
- 21 (3) Presents or attempts to use another person's license, seal, or 22 certificate of authority as his or her own;
- 23 (4) Attempts to use an expired, suspended, revoked, or 24 nonexistent license or certificate of authority;
- 25 (5) Gives false or forged evidence of any kind to the board or any 26 member of the board in obtaining or attempting to obtain a certificate 27 of licensure in this state or any other state or jurisdiction;
- 28 (6) Knowingly aids or abets an unlicensed or unauthorized person 29 who engages in any prohibited activity identified in this subsection;
- 30 (7) Violates any provision of the code of professional conduct or 31 other rule adopted by the board;
 - (8) Violates any provision of subsection 2 of section 327.441.
 - 3. When reviewing complaints against unlicensed persons, the board may initiate an investigation and take all measures necessary to find the facts of any potential violation, including issuing subpoenas to compel the attendance and testimony of witnesses and the disclosure of evidence, and may request the attorney general to bring an action to enforce the subpoena.
- 4. If the board files a complaint with the administrative hearing commission, the proceedings shall be conducted in accordance with the provisions of chapter 621, RSMo. Upon a finding by the administrative hearing commission that the grounds provided in subsection 2 of this section for disciplinary action are met, the board may, either singularly or in combination with other provisions of this chapter, impose a civil

SCS SB 798

penalty as provided for in section 327.077 against the person named in the complaint.

327.077. 1. In disciplinary actions against licensed or unlicensed persons, the board may issue an order imposing a civil penalty.

- 2. A civil penalty imposed under this section shall not exceed five thousand dollars for each offense. Each day of a continued violation constitutes a separate offense, with a maximum penalty of twenty-five thousand dollars. In determining the amount of penalty to be imposed, the board may consider any of the following:
- 8 (1) Whether the amount imposed will be a substantial deterrent 9 to the violation;
 - (2) The circumstances leading to the violation;
- 11 (3) The severity of the violation and the risk of harm to the 12 public;
- 13 (4) The economic benefits gained by the violator as a result of 14 noncompliance;
- 15 (5) The interest of the public.

10

29

30

31

32

- 3. Any final order imposing a civil penalty is subject to judicial review upon the filing of a petition under section 536.100, RSMo, by any person subject to the penalty.
- 19 4. Payment of a civil penalty shall be made within sixty days of filing the order, or if the order is stayed pending an appeal within ten 20 days after the court enters a final judgment in favor of the board. If the 21penalty is not timely paid, the board shall notify the attorney 2223 general. The attorney general may commence an action to recover the amount of the penalty, including reasonable attorney fees and costs and 24a surcharge of fifteen percent of the penalty plus ten percent per annum 25on any amounts owed. In such action, the validity and appropriateness 26of the final order imposing the civil penalty shall not be subject to 27 28 review.
 - 5. An action to enforce an order under this section may be joined with an action for an injunction.
 - 6. Any offer of settlement to resolve a civil penalty under this section shall be in writing, state that an action for imposition of a civil penalty may be initiated by the attorney general representing the board under this section, and identify any dollar amount as an offer of settlement, which shall be negotiated in good faith through conference,

36 conciliation, and persuasion.

- 7. Failure to pay a civil penalty by any person licensed under this chapter shall be grounds for refusing to renew a license or certificate of authority.
- 8. Penalties collected under this section shall be handled in accordance with section 7 of article IX of the Missouri Constitution and shall be deposited in the state general revenue fund. Such penalties shall not be considered a charitable contribution for tax purposes.
 - 327.078. 1. After determination that a licensee or nonlicensee has violated this chapter or a rule promulgated under this chapter, the board may assess the licensee or nonlicensee with its reasonable costs and expenses incurred in conducting the investigation and administrative hearing.
- 2. All moneys collected under this section shall be deposited in the fund established in section 327.081 and shall be used by the board to defray its expenses in connection with disciplinary investigations and hearings.
- 327.181. 1. Any person practices in Missouri as a professional engineer who renders or offers to render or holds himself or herself out as willing or able to render any service or creative work, the adequate performance of which requires engineering education, training, and experience in the application of special knowledge of the mathematical, physical, and engineering sciences to such 5 services or creative work as consultation, investigation, evaluation, planning and design of engineering works and systems, engineering teaching of advanced 7 engineering subjects or courses related thereto, engineering surveys, the coordination of services furnished by structural, civil, mechanical and electrical 9 engineers and other consultants as they relate to engineering work and the 10 inspection of construction for the purpose of compliance with drawings and 11 specifications, any of which embraces such service or work either public or 12private, in connection with any utilities, structures, buildings, machines, 13 14 equipment, processes, work systems or projects and including such architectural 15 work as is incidental to the practice of engineering; or who uses the title 16 "professional engineer" or "consulting engineer" or the word "engineer" alone or preceded by any word indicating or implying that such person is or holds himself 17 or herself out to be a professional engineer, or who shall use any word or words, 18 letters, figures, degrees, titles or other description indicating or implying that 19 such person is a professional engineer or is willing or able to practice engineering. 20

6

15

16

17

18

19

20

2122

23

24

25

26

21 2. Notwithstanding any provision of subsection 1 of this section, 22any person using the word "engineer", "engineers", or "engineering", alone 23 or preceded by any word, or in combination with any words, may do so without being subject to disciplinary action by the board so long as such 24use is reflective of that person's profession or vocation and is clearly not 25indicating or implying that such person is holding himself or herself out 2627 as being a professional engineer or is willing or able to practice 28 engineering as defined in this section.

327.441. 1. The board may refuse to issue any license or certificate of authority required pursuant to this chapter for one or any combination of causes stated in subsection 2 of this section. The board shall notify the applicant in writing of the reasons for the refusal and shall advise the applicant of the applicant's right to file a complaint with the administrative hearing commission as provided by chapter 621, RSMo.

- The board may cause a complaint to be filed with the administrative hearing commission as provided by chapter 621, RSMo, against any holder of any license or certificate of authority required by this chapter or any person who has failed to renew or has surrendered such person's license or certificate of authority, for any one or any combination of the following causes:
- 12 (1) Use of any controlled substance, as defined in chapter 195, RSMo, or 13 alcoholic beverage to an extent that such use impairs a person's ability to perform 14 the work of any profession licensed or regulated by this chapter;
 - (2) The person has been finally adjudicated and found guilty, or entered a plea of guilty or nolo contendere, in a criminal prosecution under the laws of any state or of the United States, for any offense reasonably related to the qualifications, functions or duties of any profession licensed or regulated under this chapter, for any offense an essential element of which is fraud, dishonesty or an act of violence, or for any offense involving moral turpitude, whether or not sentence is imposed;
 - (3) Use of fraud, deception, misrepresentation or bribery in securing any license or certificate of authority issued pursuant to this chapter or in obtaining permission to take any examination given or required pursuant to this chapter;
 - (4) Obtaining or attempting to obtain any fee, charge, tuition or other compensation by fraud, deception or misrepresentation;
- 27 (5) Incompetency, misconduct, gross negligence, fraud, misrepresentation 28 or dishonesty in the performance of the functions or duties of any profession 29 licensed or regulated by this chapter;

- 30 (6) Violation of, or assisting or enabling any person to violate, any 31 provision of this chapter, or of any lawful rule or regulation adopted pursuant to 32 this chapter;
- 33 (7) Impersonation of any person holding a license or certificate of 34 authority, or allowing any person to use his or her license or certificate of 35 authority, or diploma from any school;
- 36 (8) Disciplinary action against the holder of a license or a certificate of 37 authority, or other right to practice any profession regulated by this chapter 38 granted by another state, territory, federal agency or country upon grounds for 39 which revocation or suspension is authorized in this state;
- 40 (9) A person is finally adjudged incapacitated or disabled by a court of 41 competent jurisdiction;
- 42 (10) Assisting or enabling any person to practice or offer to practice any 43 profession licensed or regulated by this chapter who is not licensed and currently 44 eligible to practice pursuant to this chapter;
- 45 (11) Issuance of a professional license or a certificate of authority based 46 upon a material mistake of fact;
- 47 (12) Failure to display a valid license or certificate of authority if so 48 required by this chapter or any rule promulgated pursuant to this chapter;
 - (13) Violation of any professional trust or confidence;

49 50

51

52

- (14) Use of any advertisement or solicitation which is false, misleading or deceptive to the general public or persons to whom the advertisement or solicitation is primarily directed.
- 3. After the filing of such complaint, the proceedings shall be conducted 53 in accordance with the provisions of chapter 621, RSMo. Upon a finding by the 54 administrative hearing commission that the grounds, provided in subsection 2 of 55 this section, for disciplinary action are met, the board may, singly or in 56 combination, censure or place the person named in the complaint on probation on 57 such terms and conditions as the board deems appropriate for a period not to 58 59 exceed five years, or may suspend, for a period not to exceed three years, or 60 order a civil penalty under section 327.077, or revoke the license or 61 certificate of authority of the person named in the complaint.
 - 621.045. 1. The administrative hearing commission shall conduct hearings and make findings of fact and conclusions of law in those cases when, under the law, a license issued by any of the following agencies may be revoked or suspended or when the licensee may be placed on probation or when an agency refuses to permit an applicant to be examined upon his qualifications or refuses

6 to issue or renew a license of an applicant who has passed an examination for

- 7 licensure or who possesses the qualifications for licensure without examination:
- 8 Missouri State Board of Accountancy
- 9 Missouri Board of Registration for Architects, Professional Engineers and
- 10 Land Surveyors
- 11 Board of Barber Examiners
- 12 Board of Cosmetology
- Board of Chiropody and Podiatry
- 14 Board of Chiropractic Examiners
- 15 Missouri Dental Board
- Board of Embalmers and Funeral Directors
- 17 Board of Registration for the Healing Arts
- 18 Board of Nursing
- 19 Board of Optometry
- 20 Board of Pharmacy
- 21 Missouri Real Estate Commission
- 22 Missouri Veterinary Medical Board
- 23 Supervisor of Liquor Control
- 24 Department of Health and Senior Services
- 25 Department of Insurance
- Department of Mental Health.
- 27 2. If in the future there are created by law any new or additional administrative agencies which have the power to issue, revoke, suspend, or place
- 29 on probation any license, then those agencies are under the provisions of this law.
- 30 3. The administrative hearing commission is authorized to
- 31 conduct hearings and make findings of fact and conclusions of law in
- 32 those cases brought by the Missouri board of registration for architects,
- 33 professional engineers, professional land surveyors and landscape
- 34 architects against unlicensed persons under section 327.076, RSMo.
- 35 4. Notwithstanding any other provision of this section to the contrary,
- 36 after August 28, 1995, in order to encourage settlement of disputes between any
- 37 agency described in subsection 1 or 2 of this section and its licensees, any such
- 38 agency shall:
- 39 (1) Provide the licensee with a written description of the specific conduct
- 40 for which discipline is sought and a citation to the law and rules allegedly
- 41 violated, together with copies of any documents which are the basis thereof and
- 42 the agency's initial settlement offer, or file a contested case against the licensee;

(2) If no contested case has been filed against the licensee, allow the licensee at least sixty days, from the date of mailing, to consider the agency's initial settlement offer and to contact the agency to discuss the terms of such settlement offer;

- (3) If no contested case has been filed against the licensee, advise the licensee that the licensee may, either at the time the settlement agreement is signed by all parties, or within fifteen days thereafter, submit the agreement to the administrative hearing commission for determination that the facts agreed to by the parties to the settlement constitute grounds for denying or disciplining the license of the licensee; and
- (4) In any contact pursuant to this subsection by the agency or its counsel with a licensee who is not represented by counsel, advise the licensee that the licensee has the right to consult an attorney at the licensee's own expense.
- [4.] 5. If the licensee desires review by the administrative hearing commission pursuant to subdivision (3) of subsection [3] 4 of this section at any time prior to the settlement becoming final, the licensee may rescind and withdraw from the settlement and any admissions of fact or law in the agreement shall be deemed withdrawn and not admissible for any purposes under the law against the licensee. Any settlement submitted to the administrative hearing commission shall not be effective and final unless and until findings of fact and conclusions of law are entered by the administrative hearing commission that the facts agreed to by the parties to the settlement constitute grounds for denying or disciplining the license of the licensee.

[327.111. Any person who practices architecture in Missouri as defined in section 327.091, who is not exempt pursuant to the provisions of section 327.101, or who is not the holder of a currently valid license or certificate of authority to practice architecture in Missouri, or who pretends or attempts to use as such person's own the license or certificate of authority or the seal of another architect or who affixes his or her or another's architect's seal on any plans, specifications, drawings, or reports which have not been prepared by such person or under such person's immediate personal supervision, is guilty of a class A misdemeanor.]

[327.201. Any person who practices professional engineering in Missouri as defined in section 327.181, who is not exempt pursuant to the provisions of section 327.191 and who is not the

holder of a currently valid license or certificate of authority to practice professional engineering in Missouri, or who pretends or attempts to use as such person's own the license or certificate of authority or the seal of another professional engineer, or who affixes such person's or another professional engineer's seal on any plans, specifications, drawings or reports which have not been prepared by such person or under such person's immediate personal supervision is guilty of a class A misdemeanor.]

[327.291. Any person who practices as a professional land surveyor in Missouri as defined in section 327.272, who is not a holder of a currently valid license or certificate of authority to practice professional land surveying in Missouri, or who pretends or attempts to use as such person's own the license or certificate of authority or the seal of another professional land surveyor or who affixes such person's or another professional land surveyor's seal on any map, plat, survey or other document which has not been prepared by such person or under such person's immediate personal supervision is guilty of a class A misdemeanor.]

[327.633. Any person violating any of the provisions of sections 327.600 to 327.635 is deemed guilty of a class A misdemeanor.]

